Southern
California
Rock
Products
Association

Southern California Ready Mixed Concrete Association





23 May, 2005

Dear Ready Mix Concrete Members;

I am very pleased to tell all of our Ready Mixed Concrete Members that your contributions and support toward on duty lunch periods The Association's attorney Robert Roginson, have been rewarded. from the attorney firm of Atkinson, Andelson, Loya, Ruud & Romo, has reported that a signed Stipulated Judgment has been completed. This judgment clarifies the circumstances which must be present to establish an on duty lunch period for mixer drivers. Please take a moment to read through the Westside Judgment which as you remember was funded by SCRMCA. Let me thank Westside Concrete for lending their name to the law suit upon who's success this judgment is largely based. Please also read the Sample Meal Period Policy for Ready Mixed Concrete Drivers. This draft gives you a plan and sample documents to implement a program based on the Judgment. We at the Association are very pleased to be able to report this success for our members and the industry's benefit. Thanks again for your continued support.

Sincerely,

Stephen Bledsoe

President

SCRPA / SCRMCA

C:r/mstipjudgmentitr

WESTSIDE SETTLEMENT

The Division of Labor Standards Enforcement (DLSE), Industrial Welfare Commission (IWC), and Westside Concrete Company, Inc. entered a stipulated judgment, which was approved by the court and entered on April 27, 2005.

The settlement clarifies what circumstances are necessary to establish that an on-duty meal period may be taken. The judgment provides as follows:

- Due to the particular and unique circumstances of the ready-mix concrete industry, the nature of the duties of the drivers in the industry, normally, but not in all cases, prevents the driver from being relieved of all duty in order to take a 30 minute offduty meal period.
- Outside of the plant, drivers cannot stop their trucks and leave them unattended for an uninterrupted 30 minute off-duty meal period.
- There are opportunities during the course of the day for drivers to take breaks and to each lunch while waiting for the truck to be loaded or unloaded.
- There may be circumstances when the driver returns to the plant for the driver to take an off-duty meal period.
- There will be a rebuttable presumption that the nature of the driver's work prevented the driver from taking an off-duty meal period at the plant for a particular day so long as:
 - 1. the affected driver voluntarily verifies in writing that the driver agrees that the nature of duties prevented the driver from taking an off-duty meal period on that particular day;
 - 2. the employer verifies in writing that there were jobs in progress on the day which prevented the driver from taking an off-duty meal period; and
 - 3. the driver signed an On-Duty Meal Period Agreement.
- The settlement applies to ready mix drivers only.
- The judgment is binding on the DLSE, constitutes official DLSE enforcement policy, and the DLSE shall promulgate and distribute the judgment to its hearing officers and deputy labor commissioners.
- The judgment supercedes prior DLSE opinion letters or interpretations that conflict with the judgment.

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	; [ATKINSON, ANDELSON, LOYA, RUUD & RO	OMO
		A Professional Corporation	
	2	Steven D. Atkinson - SBN 39094	ORIGINAL FILED
	_	Dobert R Roginson - SBN 185286	
	3	Christopher S. Milligan - SBN 211332	APR 2 7 2005
,	4	17871 Park Plaza Drive, Suite 200 Cerritos, CA 90703-8597	
	. 4	(562) 653-3200 • (714) 826-5480	LOS ANGELES
•	- 5	FAX: (562) 653-3333	SUPERIOR COURT
		Attorneys for Plaintiff WESTSIDE CONCRETE COMPANY, INC.	
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	· I	SUPERIOR COURT OF THI	C CTATE OF CAI IFORNIA
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		FOR THE COUNTY OF LOS AN	NGELES, CENTRAL DISTRICT
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		WESTSIDE CONCRETE COMPANY, INC., a	CASE NO. BC286838
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200 200 480	1.2	Plaintiff,	Dept. 57
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YS A YS A YS A YS A SO 7	14	DIVISION OF LABOR STANDARDS	DECLARATORY RELIEF
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Park Park S53-3		DELL, in her official capacity as LABOR COMMISSIONER; INDUSTRIAL WELFARE	Trial Date: None
7871 C C 62) (5	16	COMMISSIONER; INDUSTRIAL WELLTHOS ICOMMISSION, a public agency; and DOES 1-	
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STIPULATION AND [PROPOSED] ORDER RE DECLARATORY RELIEF

Plaintiff Westside Concrete Company, Inc. (herein "Westside"), having filed its Complaint for Declaratory and Injunctive Relief in this matter on December 12, 2002, and the parties having agreed to resolve their dispute without adjudication or admission of any issue of fact or law,

THEREFORE, pursuant to stipulation and agreement of the parties, it is hereby ORDERED, ADJUDGED and DECREED as follows:

A. FINDINGS

1. Defendant Industrial Welfare Commission has promulgated Wage Orders 1 through 17 (collectively referred to herein as the "Wage Orders"), which regulate the wages, hours, and working conditions of nonexempt California employees. The Wage Orders and Labor Code § 512 contain the various meal period requirements that California employers must follow. Section 11 of Wage Order 1-2001 states that "[n]o employer shall employ any person for a work period of more than five (5) hours without a meal period of not less than 30 minutes," and requires employers to provide employees a thirty (30) minute uninterrupted ("off-duty") meal period after five (5) hours of work and a second off-duty meal period after ten (10) hours of work. Section 11 of Wage Order 1-2001 and Labor Code § 226.7(b) further provide that if the employer fails to properly provide a meal period and comply with the Wage Order's meal period requirements, the employer shall pay the employee one additional hour of pay at the employee's regular rate of pay.

Section 11 of Wage Order 1-2001 also provides that employers may comply with the meal period requirements if the requirements for an "on-duty meal period" are met. An on-duty meal period is allowed under Wage Order 1-2001 if (1) the nature of the work prevents the employee from being relieved of all duty during the period of time when he or she would otherwise be entitled to a duty-free meal period pursuant to the wage order, and (2) the employer and the employee have previously entered into a voluntary written agreement authorizing an on-duty meal period, and (3) this written agreement states that the employee may, in writing, revoke the

The other Wage Orders contain similar meal period requirements to those found in Wage Order 1-2001, with various differences in substance and language. Additionally, Wage Order 12-2001 provides that an employer must provide a meal period after six (6), rather than five (5) hours of work. The meal period provisions are found in Section 11 of Wage Orders 1-2001 through 15-2001, in Section 10 of Wage Order 16-2001 and Section 9 of Wage Order 17-2001.

agreement at any time.

- 2. Plaintiff Westside Concrete Company filed a Complaint for Declaratory and Injunctive Relief on December 12, 2002, in part seeking a declaration and interpretation of when the above-referenced "nature of the work" element is met with respect to drivers in the Ready-Mix Concrete industry, thus permitting those drivers to take an "on-duty" meal period under the Wage Orders.
- 3. The parties now hereby stipulate and agree that, due to the particular and unique circumstances of the Ready-Mix Concrete industry, the nature of the duties of drivers in the Ready-Mix Concrete industry, normally, but not in all cases, prevents a driver from being relieved of his or her duties in order to take a thirty (30) minute "off-duty" meal period. These circumstances include, but are not limited to, the following:
- a. Ready mix drivers frequently start their workday prior to 6:00 a.m. They initially perform a safety check of the truck, then wait for their truck to be loaded with concrete. The drivers then drive to the job site location. The job site locations are usually within twenty miles from the batch plant. The round trip from the batch plant to the job site and return may be as long as three hours. However, actual delivery time is indeterminate due to job site problems, concrete problems and traffic.
- b. Concrete is a perishable commodity which hardens over time. This characteristic limits the distance which concrete may travel. If concrete is poured too long after it is batched and loaded into the truck, the concrete may become hardened and unusable for the purpose for which it is intended. Additionally, there is always the risk the concrete will harden inside the truck drum. Concrete which remains in a truck too long after it is batched is referred to as "hot" concrete. The length of time before concrete will harden depends on the mix design of the concrete and ambient temperature. The higher the temperature, the more quickly the concrete becomes "hot."
- c. A proper time sequence between when the concrete is batched and when it is poured is essential to meet quality requirements and homogeneity. Awarding bodies and project

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owners typically specify maximum time standards by which the concrete must be delivered or else it is rejected. It is essential that there not be a break in the delivery of concrete to a job site. To maintain a properly batched homogenous mixture and to prevent the concrete from hardening the drum must be continuously rotated prior to the actual pouring of the concrete. Accordingly, after the newly batched concrete is placed inside the drum, the truck must be continuously operated until the concrete is delivered. There is normally some residue remaining in the drum after a pour and, accordingly, the drum is typically also rotated on the return trip to the plant where the drum is then cleaned out. Concrete is poured into a form to form a single, monolithic mass. Nearly all pours require multiple truck loads of concrete. If there is a break of any length between the delivery of the truck loads, there is a risk that the concrete from one load will not bond with the concrete from other loads. This type of concrete defect is known as a "cold joint." A cold joint significantly diminishes the structural integrity of the concrete. For these reasons, concrete contractors order and schedule concrete trucks so that there will be a timely and continuous pouring of homogenous concrete into the forms. The California Building Code, Sections 1905.8.2 through 1905.10.1-8, the ASTM C94 for ready mixed concrete Section 11.7 and the Standard Specification for Public Works ("Greenbook") Section 201-1.3.1.all contain strict requirements on how concrete should be transported and poured so as to maintain the public safety.

- d. Pours are scheduled to conform with the contractor's rate of delivery. The ready mix company is responsible for assigning enough trucks to a pour to make certain that there will be a continuous flow of concrete from the plant to the job site to maintain homogeneity of the concrete and to limit job disruption. The pouring of concrete at a job site also typically requires coordination among many different entities and individuals including the concrete contractor, concrete pumping service providers, and other contractors and trades affected by the concrete pour to ensure the continuous and uninterrupted pouring and placement of concrete.
- e. Because of the necessity to deliver concrete to the job site within the contractor's narrowly defined time sequences and mix restrictions, thereby avoiding "hot"

concrete, and the necessity to pour the concrete continuously to avoid cold joints, drivers cannot stop their trucks and leave them unattended for an uninterrupted thirty-minute off-duty meal period. However, there are many occasions of idle standby time even though the mixer drum is still turning during which drivers can and do take a break and eat their lunch. Idle standby time normally occurs when drivers are waiting to pick up their load, when the drivers are waiting to pour their load and while the concrete is being poured by the concrete contractor.

- f. After the concrete is poured, the driver then normally returns to the batch plant to clean out residual concrete and pick up another load of concrete. The driver typically must return immediately to the concrete plant in order to pick up another load of concrete for delivery in order not to cause any interruption in the delivery and placement of concrete. Because it is essential that the driver watch the truck at all times because of safety requirements due to the constant movement of the drum, the driver cannot be entirely relieved of duty for 30 minutes in order to take an off-duty meal period.
- g. Because of the continuous nature of pours and the necessity of avoiding cold joints, there is normally no opportunity for the driver to stop and leave the truck unattended at the plant for thirty minutes prior to picking up another load and repeating the process. However, there is opportunity during the return and pick-up sequence for the driver to take breaks and to eat lunch while waiting for the truck to be reloaded. The delivery times cannot readily be controlled due to the need to pour homogenous concrete. On the other hand, when a driver completes a concrete delivery and returns to the concrete batch plant, the circumstances may at times allow that driver to take a break in accordance with the off-duty meal period requirements.
- 4. Based on the particular and unique circumstances of the Ready-Mix Concrete industry, the parties hereby stipulate and agree that there shall be a rebuttable presumption that the "nature of the work" element of the test for "on-duty" meal periods is satisfied for a particular day so long as: (1) the affected driver voluntarily verifies in writing that he agrees that the nature of his duties prevented him from taking an off-duty meal period on that particular day; (2) the employer verifies in writing that there were jobs in progress on that day which prevented the driver from

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being relieved of all duty in order to take a thirty (30) minute "off-duty" meal period; and (3) the affected driver has previously voluntarily signed a written agreement to work an "on-duty" meal period, which agreement contains language allowing the employee to revoke the agreement. It is further agreed and understood that, even if these circumstance exist to allow an "on-duty meal period, an affected driver will be provided the opportunity to eat his or her meal while performing the required duties during the "on-duty" meal period.

5. The parties affirm their agreement with the holding of <u>Porter v. Ouillin</u>, 123 Cal.App.3d 869 (1981).

B. RES JUDICATA AND COLLATERAL ESTOPPEL EFFECT

The parties hereby agree and stipulate that the issues resolved through the parties' settlement agreement and this stipulated judgment were fully considered and litigated and the parties therefore intend that this stipulated judgment and the findings set forth herein shall have a res judicata and collateral estoppel effect on the parties, and all third parties in privity with the parties, so that they shall be estopped from raising the same claims and issues raised in this action and addressed in this stipulated judgment, including the foregoing findings. The parties further agree and stipulate that the Division of Labor Standards Enforcement ("DLSE"), which is charged with enforcing the interests and rights of California employees, was lawfully authorized to litigate the issues raised in this lawsuit as a matter of public concern. The parties further agree and stipulate that the stipulated judgment and findings shall have a res judicata and collateral estoppel effect in any and all court, administrative and/or enforcement proceedings. The parties agree that they will not seek in any manner or future proceeding to change the above findings, subject to any changes in statutory or regulatory law. The parties further agree and stipulate that DLSE shall promulgate and distribute to its hearing officers and deputy labor commissioners the above findings and guidelines and that these findings and guidelines shall represent official DLSE enforcement policy with respect to on-duty meal periods for Ready-Mix Concrete drivers and such policy shall supercede prior opinion letters or interpretations issued by the DLSE that conflict with the provisions herein.

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The parties further agree and stipulate that the issues resolved through this action are based upon relevant provisions of the Labor Code and California Code of Regulations in existence as of the effective date of this stipulation.

COMPLETE SETTLEMENT C.

The parties hereby consent to entry of the Court's Order regarding the above-referenced declaratory relief, which shall constitute a final judgment and order in this matter. The parties further stipulate and agree that the entry of the foregoing Order shall constitute a full, complete and final settlement of this action.

COSTS. D.

Each party shall bear its own costs and attorneys' fees incurred in connection with this action.

RETENTION OF JURISDICTION. E.

This Court shall retain jurisdiction over the parties to this matter for the purpose of enabling the parties to apply to the Court at any time for such further orders and directives as may be necessary or appropriate for the interpretation or modification of the Court's Order, for the enforcement or compliance therewith.

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	1	IT IS SO STIPULATED:
	2	DATED: April 12, 2005 WESTSIDE CONCRETE COMPANY, INC.
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	4	By Mollanes O'Key
•	5	Melanie O'Regan, Presider
-	6	DATED: April //, 2005 DIVISION OF LABOR STANDARDS ENFORCEMENT
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	8	By: Milli Cocle
	9	Miles E. Locker, Counsel Attorneys for Defendants
	10	Division Of Labor Standards Enforcement and Donna M. Dell, in her official capacity as California Labor Commissioner
٠.	11	California Dapor Commissionez
00 .	12	DATED: April, 2005 BILL LOCKYER, Attorney General of the State of California
Sulte 2 8597 826-54 3333	13	
Drive, 0703-(714) 2) 653-	14	By:
k Plaza 3200 Xx. (56)	15	Marguerite C. Stricklin Deputy Attorney General
7871 Par Cerrito 562) 653-	16	Attorneys for Defendant Industrial Welfare Commission
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٠,	19	<u>ORDER</u>
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	21	IT IS HEREBY ORDERED, ADJUDGED AND DECREED that judgment is entered in
•	22	the form of the above-referenced stipulated findings and declaratory relief.
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	24	Dated:
	25	JUDGE, SUPERIOR COURT FOR THE STATE OF CALIFORNIA
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.00011/5	06938v1	STIPULATED JUDGMENT AND [PROPOSED] ORDER FOR DECLARATORY RELIEF

•	. 1	II IS SO SIN CERTED.
	2	DATED: April, 2005 WESTSIDE CONCRETE COMPANY, INC.
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	4	By:
	5	Melanie O'Regan, President
	6	DATED: April, 2005 DIVISION OF LABOR STANDARDS ENFORCEMENT
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•	8	By:
•	9	Miles F. Locker, Counsel
	10	Attorneys for Defendants Division Of Labor Standards Enforcement and Doppa M. Dell, in her official capacity as
•	11	Donna M. Dell, in her official capacity as California Labor Commissioner
_ a 9	12	DATED: April //, 2005 BILL LOCKYER, Attorney General of the State of California
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CORPO S AT LA Drive, 9 0703-8 (714) 8	14	By: Margaints C. Shukle
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PROFES AT 871 Par Cerrit 52) 653	16	Deputy Attorney General Attorneys for Defendant Industrial Welfare Commission
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	19	<u>ORDER</u>
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	21	IT IS HEREBY ORDERED, ADJUDGED AND DECREED that judgment is entered in
-	22	the form of the above-referenced stipulated findings and declaratory relief.
•	23	
•	24	Dated:
• ,	25	JUDGE, SUPERIOR COURT FOR THE STATE OF CALIFORNIA
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SAMPLE MEAL PERIOD POLICY FOR READY MIX DRIVERS

Drivers are to be provided either an Off-Duty or an On-Duty Meal Period each day. It is each driver's responsibility to take the appropriate meal period, as follows:

Off-Duty Meal Period

- Unless <u>all</u> of the conditions for an On-Duty Meal Period are satisfied, drivers working a shift of five (5) hours or more are to be provided a 30 minute Off-Duty Meal Period.
- Off-Duty Meal Periods must be taken at the plant only.
- Off-Duty Meal Periods must begin before the end of the 5th hour of work. If the driver works less than six (6) hours, the driver may waive this meal period.
- If the driver works more than ten (10) hours, the driver will be provided a second Off-Duty Meal Period which shall begin before the end of the 10th hour. The driver may waive this second meal period only if the driver's shift is less than twelve (12) hours.
- Drivers should check with the dispatcher before taking an Off-Duty Meal Period in order to minimize interruption to operations.
- Drivers taking an Off-Duty Meal Period must complete the meal period start and stop times on the driver's load sheet.

On-Duty Meal Period

- Drivers may take an On-Duty Meal Period only if <u>all</u> of the following three conditions are satisfied:
 - (1) The driver has signed an On-Duty Meal Period Agreement;
 - (2) The driver verifies on his/her daily load sheet that the nature of the work on that day prevented the driver from being relieved of duty while at the plant before the 5th hour of work; and
 - (3) The dispatcher verifies that there were jobs in progress at the time the driver was at the plant before the end of the 5th hour of work.
- Drivers taking an On-Duty Meal Period will be paid for all time worked.

Drivers who abuse or fail to comply with this policy, including failing to complete the meal period sections on the load sheet, may be disciplined up to and including discharge.



SAMPLE ON-DUTY MEAL PERIOD AGREEMENT

	("Company") and		:mployee"
Employee from being r meal break. As such, E of Employee's work pr	Employee's work as a real elieved of all duties in ord imployee agrees to an "on-crevents Employee from be will be compensated for all	er to take an uninterrupted luty" meal period wheneve ing relieved of all duties.	l 30-minuter the nature
Employee understands to not be an on-duty meal	that if a 30-minute uninterruperiod and Employee will n	pted meal period is provide of be compensated for this	ed, this wil time.
Employee understands time by providing Com	that this on-duty meal peri pany with written notice of	od agreement may be revo	oked at any
Date		Employee Name	
		Employee Signature	
Date		Company Representative	



SAMPLE LANGUAGE TO BE INCLUDED ON DRIVER LOAD SHEET

(A) I took a 30 minute off-duty meal period today(B) The nature of my work prevented me from taking	from: g an off-duty	to meal p	; OR eriod today	
[Driver must complete either (A) or (B)]				



SAMPLE DISPATCHER JOB PROGRESS VERIFICATION SHEET

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